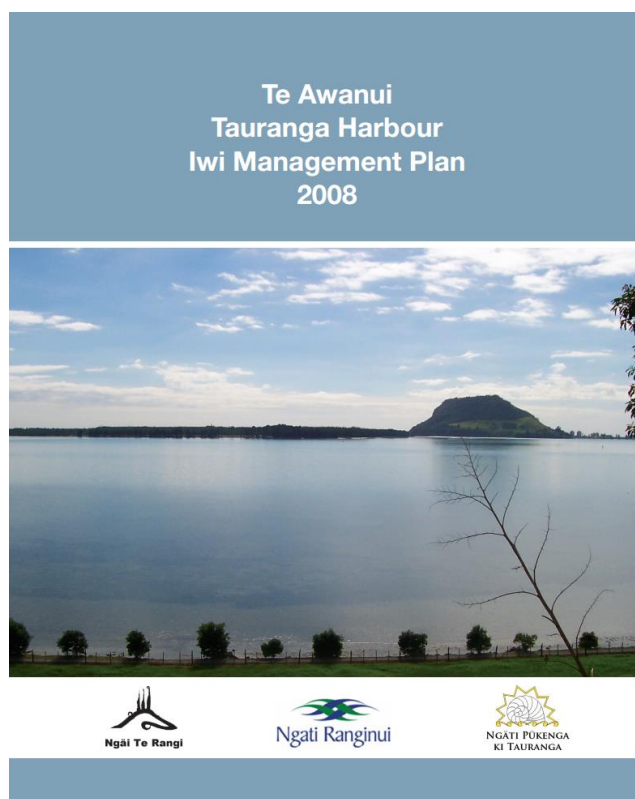


# Review of Te Awanui Tauranga Harbour Iwi Management Plan – Scoping Report, September 2015



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# SECTION ONE: BACKGROUND AND PURPOSE

## 1.1 Background

The Te Awanui Tauranga Harbour Iwi Management Plan (IMP) was produced in 2008. It is a pan-tribal resource planning document on behalf of Ngāi Te Rangi, Ngāti Ranginui and Ngāti Pūkenga ki Tauranga.

The IMP has been operative for 7 years. Therefore, a review is timely, given the significant changes that the plan will need to accommodate to be relevant for the next 5-10 years. This includes:

- Accommodating a post treaty landscape.
- Informing the Tauranga Harbour Programme.
- Incorporating contemporary cultural aspirations for the Tauranga Harbour.
- Addressing new and significant issues since the IMP was published i.e. oil spill (Rena, Mobil).
- Initiating discussions for a new pan-tribal entity to monitor the implementation of the revised IMP.

A project team of resource management specialists was established to carry out this review. Most of the project team affiliate to Ngāi Te Rangi, Ngāti Ranginui and Ngāti Pūkenga.

## 1.2 Plan Review Process

Before preparing a revised IMP, it has been essential to review how well the current IMP is working, i.e. has the plan been effective? Therefore, the review of the IMP has been structured around the following questions:

1. Were the IMP actions implemented? If not, why not?
2. To what extent have Iwi, hapū and local authorities used the plan?
3. Are there new issues that the IMP should be addressing?

This includes reviewing all Iwi and Hapu Management Plans developed since 2008

To help answer these questions, the project team held engagement hui (Appendix 2); surveyed Council officers (Section 2.3) and reviewed of all relevant Iwi and Hapū Management Plans lodged with the Bay of Plenty Regional Council since 2008 (Appendix 3).

From there, we were able to determine:

- What parts of the IMP should be retained, amended or removed
- New content to help make the IMP more robust
- The changes needed to improve the structure of the IMP

## 1.3 Report Purpose

This Scoping Report presents the findings of the Plan review as well as the suggested structure, content and development process of the new IMP.

# SECTION TWO: REVIEW FINDINGS

This section presents the findings of the IMP Review.

## 2.1 Was the IMP Implemented?

The IMP was not implemented effectively, due to:

- Lack of resourcing, capacity and promotion.
- The lack of an action plan or someone responsible to manage and monitor implementation.

Implementation was not planned for with the original 2008 IMP. Support by way of resourcing and capacity building for iwi and hapū in this area would have made a huge difference in how well the IMP was recognised and implemented.

In hindsight, the original 2008 IMP could have been better promoted at an Iwi level to support the respective hapū. The range of practitioners on the working group was aimed to achieve this purpose as best they could.

Seven years down the track, Iwi and hapū management plans are better provided for in the region and the significance of Treaty settlement and co-management provides a better platform for implementation to occur at all levels.

At the time the original 2008 IMP was developed, few hapū had the capacity to develop their own management plans, so the IMP needed to cover hapū issues to support harbour concerns, large and small. This is why the original 2008 IMP is such a detailed document covering a wide range of issues. At that time, individual hapū wanted their specific issues highlighted in the IMP. This has been useful in light of the many battles such as the Port of Tauranga dredging case, which highlighted Te Paritaha and Panepane.

Now that Hapū Management Plans are common practice, the content of the new IMP can be structured in a broader format. The new IMP could operate as an umbrella document that focuses on the collaborative approaches to management of Te Awanui Tauranga Harbour and supports the Iwi and Hapū plans in place. Hapū can now deal with their specific matters, unless engagement hui are highlighting gaps of significance that can be dealt with. It is still important to provide for hapū to take full ownership of the new IMP so that it becomes a document that they will hold fast to whenever they need resource management support.

Intended actions of the original 2008 IMP were far reaching and needed more buy in from iwi and other stakeholders due to the lack of capacity and resourcing to implement the plan in a meaningful way. It was difficult to review implementation for a pan-tribal document with vast issues/actions. There was no real steadfast plan that could be used to achieve effective implementation i.e. there was no action plan or someone responsible to manage and monitor implementation.

## 2.2 To what extent have Iwi and hapu used the plan?

Three hui were held in relation to the IMP review:

- 22 July - Old Tauranga Post Office Building, Tauranga
- 23 July - Whetu Marae, Welcome Bay
- 6 August – Office of Te Runanga o Ngāi Te Rangi Iwi Trust

Notes from these hui are provided in Appendix 1.

Two attendees confirmed that they used the IMP with some regularity, in relation to resource consent processes e.g. to inform a Cultural Impact Assessment, Hearing Evidence or Environment Court evidence.

The majority of attendees had not seen or read the IMP. Some attendees had never heard of the IMP. Many attendees indicated that they referred to their own Iwi or Hapū Management Plan.

## 2.3 To what extent have local authorities used the plan?

Staff from the Bay of Plenty Regional Council, Tauranga City Council and Western Bay of Plenty were surveyed in relation to the use of the Plan.

**Based on the information provided:**

- 50% of respondents worked with Statutory Plans (Regional Policy Statement; Regional or District Plans). The remaining 50% worked in consents
- 83% of respondents had used the Plan in the following way(s):
  - To inform engagement (1 respondent)
  - To identify or understand issues of significance to Tauranga Moana (2 respondents)
  - Resource consent process (4 respondents)
  - Plan review / development (1 respondent)

This has been documented for both the review of the Regional Policy Statement and the Regional Coastal Environment Plan. What is interesting is the use of the IMP for consent processes. Iwi resource management practitioners indicated at engagement hui that the IMP had not been referred to specifically in consent officer reports.

Interesting comments were provided by consents officers in relation to the value and challenges of Iwi Management Plans:

*"I think the difficulty for consents staff is that the RPS essentially says that tangata whenua need to speak for themselves. So, staff can use the plan to understand aspirations, but applicants still need to assess cultural effects and this is likely to require consultation rather than just interpretation of the plan."*

*"IMP's generally add little to the consents process because, while they define particular interests and expected outcomes, they cannot be relied on as definitive tools...as ...in most cases applicants are directed to iwi/ to 'seek views'. I think the main gains in use are to be made by encouraging the development community to use them as a precursor to engagement"*

This indicates the need for the new IMP be clear in its purpose and intended use. It also indicates the need for regular (i.e. annual) workshops with Consent Staff to help inform them of the value, importance and use of the new IMP. This is to ensure that the new IMP is being implemented correctly by local authorities.

Suggestions provided by Council staff include the following:

- Including maps showing sites and areas of cultural significance
- Tangata whenua aspirations in terms of the use and development of the Harbour.
- Being more clear and directive:
  - When consultation is / is not needed
  - When a Cultural Impact Assessment is / is not needed

## 2.4 Are there new issues that the IMP should be addressing?

The following new issues have been identified during consultation that should be addressed in the new IMP:



## 2.5 Plan Structure

The structure and flow of the Plan was reviewed.

### Key findings/changes needed:

- Executive summary – too long. Needs to just cover key aspects about the Plan – (i) what is it? (ii) Why has it been developed? (iii) Who has it been developed for? (iv) What is the collective vision for Tauranga moana?
- Part 1: Introduction – A concise introduction which incorporates any changes to the proposed purpose and scope of the Plan as discussed in Part Three.
- Te Awanui – currently part of the Introduction. This needs to be a separate section about Tauranga Moana (including the Harbour) along with a map, historical association of Iwi/hapū, why it's valued, how it was and is used by Tauranga Moana Iwi. Rename to Tauranga Moana.
- Part 2: Methodology – Remove plan development methodology. Replace with a section on traditional resource management and matauranga which would provide a solid foundation for the rest of the IMP. Rename chapter.
- Part 3: Recognition of Indigenous Rights – Consider whether this is still essential for the new IMP, and if so, append.
- Part 4: Legislative Provisions – Not essential for an IMP, no need to repeat other plans provisions when these are readily available in their respective plans. Could be summarised in a single diagram to explain the context of where this plan fits in the legislative environment.
- Part 5: Policy Section – Within the Policy Section, there were:



*There are too many topics, objectives, policies and actions. This makes the practicality of implementation difficult with so many actions. Suggest focusing detail on priority topics of significance.*

- Glossary needs to be moved forward (currently Appendix 8)
- The remaining appendices – reconsider whether all are essential

The following areas / chapters are considered essential for the new IMP

- Detailed maps (refer Part 3.5)
- Consultation protocols
  - To clarify who consent applicants need to engage with
  - To clarify when consultation is required
  - To clarify when a cultural impact assessment is required
- Monitoring, reporting and review
  - Outline how the Plan implementation will be monitored / measured
  - Confirm the requirement for an annual implementation report – to track progress and ensure that the new IMP makes a tangible difference
  - Require the effectiveness of the Plan to be reviewed in 5-10 years

## 2.6 Summary

Overall, the original 2008 IMP provided a robust and thorough account of the issues of significance to Ngāi Te Rangi, Ngāti Ranginui and Ngāti Pukenga, particularly in the absence of Hapū Management Plans.

Unfortunately, implementation has not been effective, for the reasons outlined in Section 2.1. While the IMP has been used by local authorities, anecdotal evidence from Iwi resource management practitioners suggest otherwise. Council officers and engagement hui attendees provided feedback relating to gaps and improvements for the new IMP.

This review highlights key areas of improvement or change to enable the new IMP and its implementation to be more focused, relevant, useful and effective.



## SECTION THREE: PLAN SCOPE & CONTENT

The plan review findings highlight what the revised Plan must do:

- Represent the united voice of Ngāi Te Rangi, Ngāti Ranginui and Ngāti Pūkenga, as it relates to Tauranga Moana (coast, harbour, inland).
- Signal the intention for Ngāi Te Rangi, Ngāti Ranginui and Ngāti Pūkenga to work collectively in relation to Tauranga Moana
- Have a clear scope and purpose (Section 3.1 and 3.4)
- Have clear and directive actions
- Clarify its relationship with Iwi and Hapū Management Plans as well as Nga Tai ki Mauao
- Be actively implemented (Section 3.6) and reported on annually to ensure and clear accountability/ownership of actions.

The findings outlined in Section 2 were presented to the project team on 20 August 2015. This section presents the confirmed scope and indicative content of the new IMP.

### 3.1 Geographic Scope

The original 2008 IMP includes the Tauranga Harbour and the catchments draining into the harbour. The new IMP will also include the coastal marine area, this is to align with the Tauranga Moana Framework (refer Appendix 1). It also provides a backbone of support to counterpart islands such as Karewa, Tuhua, Motiti, Moturiki and Motuotau.

### 3.2 Name

The confirmed name of the new IMP is: **Tauranga Moana Iwi Management Plan**. This is to acknowledge the wider geographic scope of the new IMP.

### 3.3 Purpose and Intended Outcomes

The confirmed purpose of the new IMP is: “To articulate the collective vision and aspirations of Ngāi Te Rangi, Ngāti Ranginui and Ngāti Pūkenga in relation to Tauranga Moana”

The intended outcomes of the new IMP are already stated in section 1.3 of the original 2008 IMP. These are to:

- Avoid reactive responses to resource consent applications or issues and policies (including resource management plans) that affect iwi and hapū
- Clearly state iwi and hapū direction on environmental issues
- Enable iwi and hapū to exercise tino rangatiratanga and kaitiakitanga over their ancestral taonga and resources within Tauranga Moana (previously Te Awanui)
- State how iwi and hapū intend to participate in resource management processes
- Directly influence how regional and district councils develop policy on matters of significance to iwi and hapū
- Clearly state expectations about how organisations should exercise their functions and responsibilities under the RMA
- Set out the ground rules for consultation with iwi and hapū
- Identify iwi and hapū kaupapa on environmental matters relating to Tauranga Moana (previously Te Awanui)

An additional outcome is to;

- Inform a process for co-management that guides the Nga Tai ki Mauao Plan
- Provide a policy platform on which collaboration between hapū and iwi are supported in the management of Tauranga Moana.

### 3.4 Topics of significance

Based on the findings in Section 1, the new IMP will focus on priority topic areas for the next 5-10 years rather than all issues over a non-specified time period. If possible, the policy sections will be outcome-focused rather than issues-focused.

The key areas to include the following:

- Tauranga Moana working together – collective responsibility, role of whānau/hapū/iwi, role of kaumatua/kuia/pakeke/rangatahi/tamariki.
- Capacity Building / Seeding Future Generations
- Carrying capacity of Harbour

Iwi and hapū engagement over the coming month will be used to identify the topics of significance to Tauranga Moana. The project team will then select the priority focus areas, which will be reflected in the draft IMP. Consideration will also be given as to how the topics will be clustered e.g. via element (land, water, coast), ngā atua or another method of categorisation.

### 3.5 Areas of significance and use of maps

There is a lot of existing publically available information in relation to sites and areas of significance to Tauranga Moana Iwi. This includes:

- Exclusion areas identified in the original 2008 IMP (i.e. where marinas and ski lanes should not be located)
- Areas of significance identified in Hapū Management Plans
- Statutory Acknowledgement Areas & Cultural Redress Areas
- Sites of significance within the Bay of Plenty Regional Coastal Environment Plan
- Sites or areas identified during engagement

For this reason, the new IMP will include maps to illustrate existing publically available information in one place. These maps could eventually be expanded on, in the event that Tauranga Moana Iwi undertake detailed cultural mapping of Tauranga Moana.

### 3.6 Plan Implementation

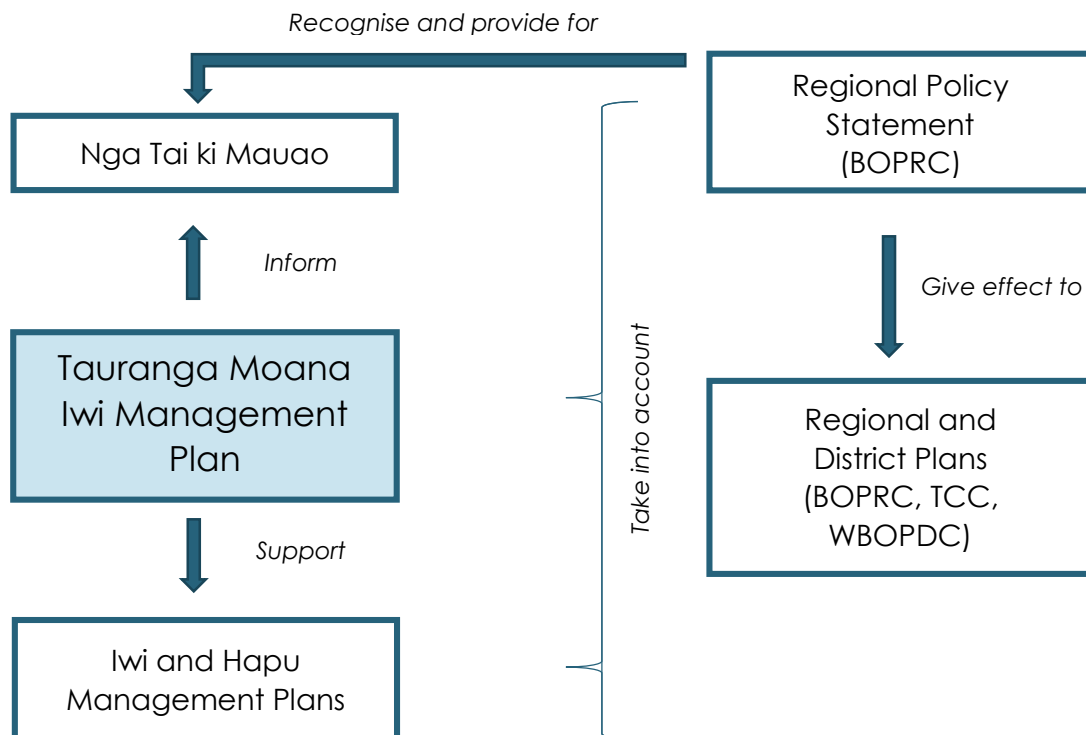
To ensure the implementation of the new IMP is effective, the project team has started thinking about who will be implementing the new IMP. This includes:

- Initial roadshows to hapū, local authorities and stakeholders (e.g., Port of Tauranga)
- Active implementation e.g. seeking funding and coordinating tasks in relation to identified actions
- Annual reporting on implementation to Iwi, hapū and the Tauranga Moana Governance Group

This highlights the need to identify who within Tauranga Moana Iwi will be responsible for implementing the new IMP. One possible avenue is the establishment of a Tauranga Moana Kaitiaki Group comprising operational staff (e.g. resource management practitioners) from Ngāi Te Rangi, Ngāti Ranginui and Ngāti Pūkenga. This will be explored further.

### 3.7 Relationship of Revised Plan with other documents

The following diagram highlights the relationship of the Revised Plan with Nga Tai ki Mauao, Iwi and Hapū Management Plans as well as Council planning documents.



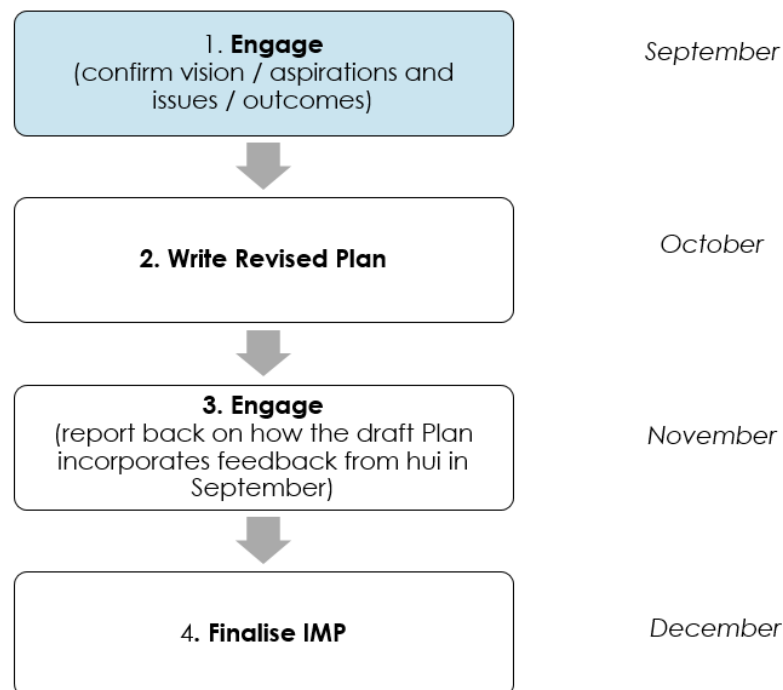
The Tauranga Moana Iwi Management Plan would be a broad, high level strategic plan, articulating the collective voice of Ngāi Te Rangi, Ngāti Ranginui and Ngāti Pūkenga, as it relates Tauranga Moana (coast, harbour, inland). It would support Iwi and Hapū Management Plans, which address specific matters of importance to individual Iwi and Hapū, within their own rohe.

## SECTION FOUR: IMP DEVELOPMENT PROCESS

In developing the original 2008 IMP, tangata whenua engagement was spaced throughout the rohe to ensure isolated hapū had the opportunity to participate in the development of the IMP. Engagement hui were held at Matakana, Welcome Bay, Matapihi, Wairoa and Otawhiwhi. This was a key element that should be used again. Hapū working at grass roots level appreciated that they were included in the process and that all of their concerns would be catered for within the IMP.

Feedback from engagement hui in July and August 2015 indicated a range of preferences for engagement (i.e. from clustered Iwi engagement to hapū and marae specific engagement). There was also a strong interest in engaging rangatahi as part of the IMP development process.

The following diagram summarises the suggested development process of the new IMP:



### 4.1 Step 1: Engage – Confirm vision/aspirations and issues /outcomes

Now that the IMP scope has been confirmed, further engagement is proposed over September to gather essential information in which to draft the new IMP.

Each Iwi representative from the project team will be responsible for collecting the following information from hapū members:

1. What do you value about Tauranga Moana?
2. What are your Top 3 issues about Tauranga Moana?
3. What are your aspirations for Tauranga Moana for the next 20 years?
4. What actions could be taken to improve the health and wellbeing of the Tauranga Moana?

Engagement specifically with rangatahi is also proposed. An online survey<sup>1</sup> has been prepared to enable those who can't attend hui to participate. This includes those living out of the region or overseas.

The closing date for feedback is 2 October 2015. All feedback from the online survey and hui will be collated into a consultation summary report. This report will be made publically available.

## 4.2 Step 2: Write new IMP

IMP drafting will commence in October 2015 and conclude in November. In terms of how the engagement feedback will be used:

- Values - used to populate the 'environmental setting' chapter describing the connection of the 3 Iwi with Tauranga Moana. It also gives an indication of key issues/outcomes e.g. if someone values Tauranga Moana for swimming, then water quality will be a key issue (if they haven't already stated it)
- Issues - will be collated and clustered to identify the priority topics/issues
- Aspirations - will be collated and converted into Plan Objectives (to align with the priority topics/issues)
- Actions - will be collated and align with the Plan Objectives

Once completed, the draft IMP will be released to Iwi, hapū and local authorities. The purpose of also releasing the draft IMP to Councils is to test the clarity of, and ease in which policies and actions can be implemented.

## 4.3 Step 3: Engagement – Confirm we are on the right track

Once the draft IMP is released, there will be one more round of engagement with Iwi and hapū. The purpose of this engagement is to:

- report back on how the draft Plan incorporates feedback from hui in September
- check that the draft IMP meets requirements and expectations

## 4.4 Step 4: Revise and finalise new IMP

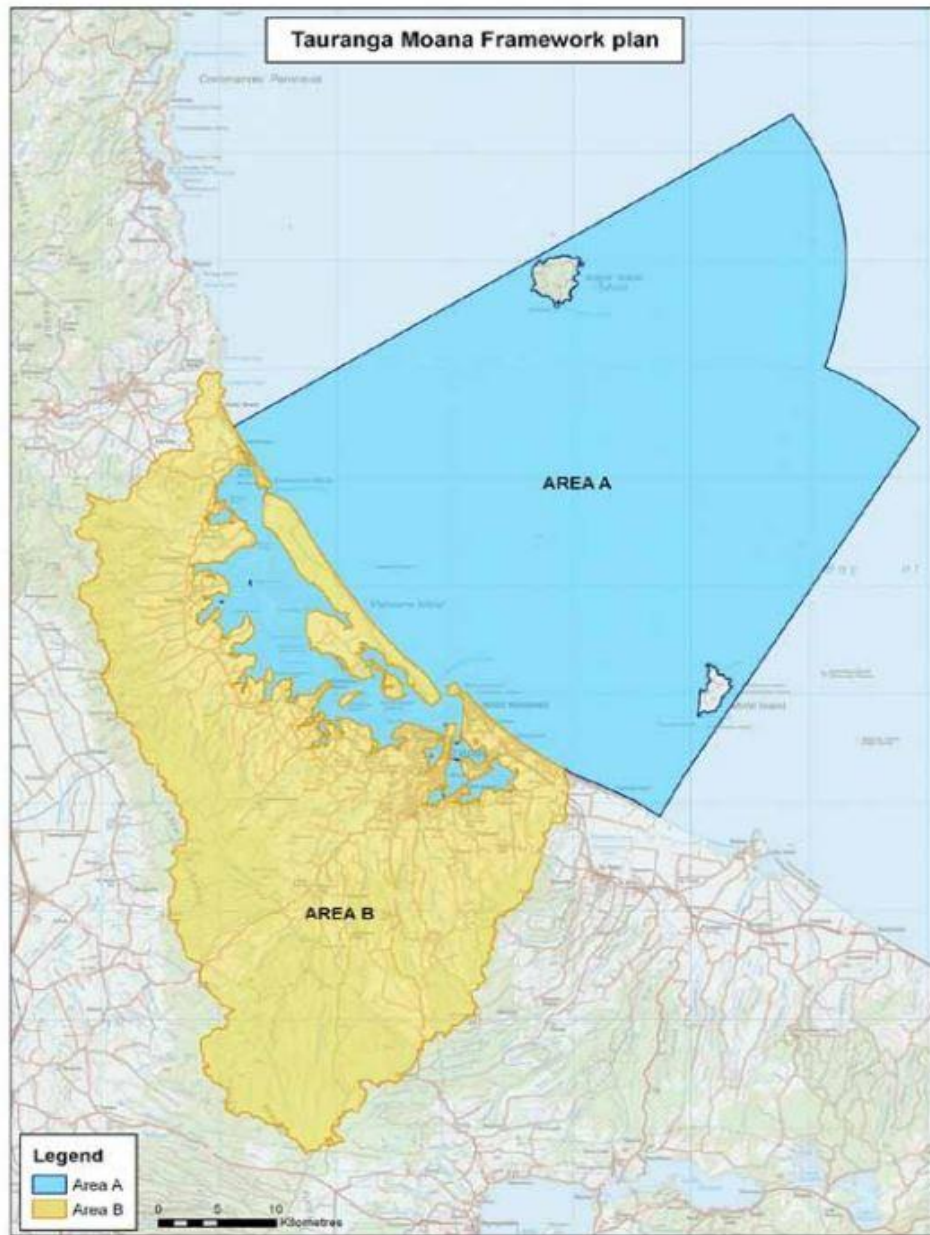
Once all feedback is received, the IMP will be revised, finalised and presented to each runanga board for approval.

Once approved, the IMP will be formally lodged with the Bay of Plenty Regional Council, Tauranga City Council and Western Bay of Plenty District Council.

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<sup>1</sup> <https://www.surveymonkey.com/r/taurangamoana>

## Appendix 1: Geographic Scope



## Appendix 2: Engagement Hui Notes

Hui #1 - 22 July 2015

Old Tauranga Post Office Building, Tauranga

*Topics in no particular order*

Intended outcome	<ul style="list-style-type: none"> <li>Aspirations of Tauranga Moana are articulated</li> <li>Ensure Iwi aspirations are reflected in the Harbour Programme</li> <li>The IMP sets the bar high enough to influence Ngāi Tai ki Mauao</li> <li>Intended audience and scope/focus of revised IMP is clear</li> <li>A Plan that is more interactive with the environment</li> <li>A Plan that voices the aspirations of Iwi, in a form and structured that is readable / useable by whanau, Councils and developers / consent applicants</li> </ul>
Plan Implementation - current	<ul style="list-style-type: none"> <li>Buddy – IMP is not acknowledged in 12+ Council consent processes. In his own work, he could have referenced the IMP.</li> <li>Carlton – refers to IMP for Environment Court evidence</li> <li>Irene – today is the first time she had heard of the IMP</li> <li>Majority of resource consents are land based. Few are for coastal structures and discharges</li> </ul>
Plan Implementation - future	<ul style="list-style-type: none"> <li>Who is responsible?</li> <li>Continue establishing hapū resource management units and/or a collective group?</li> </ul>
Form of Plan	<ul style="list-style-type: none"> <li>Need to consider usability of Plan (not just a paper version) so that people will use it</li> <li>Need to use technology to bring the words to life i.e. maps</li> </ul>
Spatial Planning	<ul style="list-style-type: none"> <li>Opportunity to translate information into a spatial plan</li> <li>Check out the Waikato Regional Council approach (ripple effect GIS website)</li> <li>Look at whether Hapū Management Plans identify areas of significance to include a series of maps for the Harbour</li> <li>Use engagement in October to confirm 'zones' (i.e. no go areas for development)</li> </ul>
Hapū Management Plans	<ul style="list-style-type: none"> <li>Do all Hapū Management Plans include the Harbour? if not, how will it be acknowledged?</li> <li>Should Hapū Management Plans be review? If so, when and why?</li> </ul>
Matauranga Framework	<ul style="list-style-type: none"> <li>Alluded to in current IMP.</li> <li>What does this mean for the revised IMP? What does this mean in practice?</li> <li>Linkage with BOPRC's Matauranga Strategy</li> <li>Must incorporate matauranga throughout revised IMP</li> </ul>
Rangatahi Engagement	<ul style="list-style-type: none"> <li>Important to include the voice of the next generation</li> <li>Include Te Whakakura o Mauao, Tauranga Boys and Tauranga Girls – talk with Tania Rickard</li> <li>Consider the use of internships</li> </ul>

<b>Gaps</b>	<ul style="list-style-type: none"> <li>Needs hard edged targets for water quality to guide decisions / submissions</li> <li>How will this account for the National Policy Statements (Freshwater, Biodiversity) and NZ Coastal Policy Statement and Iwi Freshwater rights</li> <li>Need to build social capital i.e. capacity building (how to use the plan; active involvement in resource management)</li> </ul>
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## Hui #2 - 23 July 2015

Whetu Marae, Welcome Bay

*Topics in no particular order*

<b>Intended outcome</b>	<ul style="list-style-type: none"> <li>Acknowledge post Treaty Landscape</li> <li>Acknowledge the role of hapū and the matters of significance within each rohe</li> <li>Agreed position on the Big Picture e.g. water quality – regardless of what the science says, the water quality in the Harbour is not good enough. Our indicator is the abundance and quality of shellfish.</li> </ul>
<b>What the IMP should be about</b>	<ul style="list-style-type: none"> <li>It is about the environment and how to nurture the environment</li> <li>Shared resources, collective responsibility and relationships with other Iwi</li> <li>Managing conflict with the Port – ability to support hapū in activities that affect the harbour i.e. where it moves beyond a hapū issue and becomes a Moana issue</li> </ul>
<b>Current use of IMP</b>	<ul style="list-style-type: none"> <li>Useful for Environment Court evidence, where its value is evident</li> <li>Use of IMP's by Council officers – not evidence in Environment Court evidence</li> </ul>
<b>What has changed since 2008?</b>	<ul style="list-style-type: none"> <li>Awareness of environmental issues i.e. due to Rena, Mobil oil spill</li> <li>Treaty settlements and aspirations for economic development</li> </ul>
<b>Oil Spill</b>	<ul style="list-style-type: none"> <li>Coordinated approach</li> <li>Preparedness → training</li> <li>Role of Mobil, Port and Council</li> <li>Reference to Rena Recovery - need for robust communications; recommendations provided to Maritime NZ</li> </ul>
<b>Working Collectively</b>	<ul style="list-style-type: none"> <li>IMP is about having One Voice – requires collective responsibility, cohesiveness, clout, shared path</li> <li>The Iwi that are doing well are those working as one e.g. Tuhoe, Ngāi Tahu</li> <li>Who takes responsibility for a Pan-tribal plan? Council? All three Iwi? Establish a Tauranga Moana Tribal Authority? What's the link with the Tauranga Moana Trust Board?</li> </ul>
<b>Spatial Planning</b>	<ul style="list-style-type: none"> <li>Contemporary or historical?</li> <li>Customary fishing and reference to rohe moana to ensure that Iwi can have a say</li> </ul>



<b>What the IMP must cover</b>	<ul style="list-style-type: none"> <li>• A clear hierarchy / linkage with Regional Policy Statement and Nga Tai ki Mauao</li> <li>• That we encourage / foster our rangatahi into science (reference to the recent science camp which Kiamaiia was involved in)</li> <li>• A Youth Forum – to engage rangatahi throughout the life of the Plan i.e. identify education and employment opportunities</li> <li>• That the IMP is easy to use / read / access</li> <li>• Clarity re: implementation</li> <li>• Monitoring to check how well the IMP is working – by whom? Iwi? Hapū?</li> <li>• Use of measurable hard targets for water quality (also benefits the wider community)</li> <li>• Ensure Iwi and hapū have access to reports, including technical Council documents</li> <li>• Language - Use same wording as legislation</li> <li>• Scope – exclude the Islands</li> </ul>
<b>Case Study</b>	<ul style="list-style-type: none"> <li>• NIWA Waitao Stream programme – riparian fencing with landowners. Funded by TCC &amp; BOPRC</li> </ul>

### Hui #3 – 6 August 2015

Office of Te Runanga o Ngai Te Rangi Iwi Trust

*Topics in no particular order*

<b>Intended outcome</b>	<ul style="list-style-type: none"> <li>• That Tauranga Moana are clear on what it wants (in terms of Nga Tai ki Mauao)</li> </ul>
<b>Use of existing IMP</b>	<ul style="list-style-type: none"> <li>• Hapū Management Plans, where in place, are more relevant</li> </ul>
<b>Capacity building</b>	<ul style="list-style-type: none"> <li>• Importance of education, succession planning and funding</li> <li>• Importance of science wananga with kids</li> <li>• Nelson Polytech – internships to grow next leaders (Iwi Authorities, Councils and Industry)</li> </ul>
<b>Engagement for new Plan</b>	<ul style="list-style-type: none"> <li>• How will rangatahi be involved? Suggest setting up a Focus Group. Ngareta has contacts.</li> <li>• How will hapū be involved?</li> <li>• Suggest marae based wananga to understand Moana issues</li> <li>• Need to engage with hapū, marae, rangatahi and Māori Land block owners</li> <li>• Messaging – we need to be clear on what we are doing as well</li> <li>• Make people aware – involve – build momentum – articulate vision – followup</li> <li>• Does this replace or complement engagement for Nga Tai ki Mauao?</li> </ul>
<b>What to include in the new Plan</b>	<ul style="list-style-type: none"> <li>• Name of Plan – Tauranga Moana Iwi Management Plan</li> <li>• Geographic Scope – same as Tauranga Moana Framework</li> <li>• Topics – freshwater ownership, discharges, communication, resourcing</li> <li>• Tauranga Moana Festival – kapa haka, science, events, celebrate the Moana</li> <li>• Possible values – inclusivity, kotahitanga, whanaungatanga, tika, pono</li> </ul>

<b>Implementation of new Plan</b>	<ul style="list-style-type: none"><li>• How do we come together to implement the Plan? Can't rely on Councils, we need to own the Plan</li><li>• How do we overcome hurdles (e.g. resourcing) and not use it as an excuse?</li><li>• Need an operational group that pulls together Iwi, hapū, whanau, community groups. For example a Tauranga Moana Resource Management Unity or Kaitiaki Group<ul style="list-style-type: none"><li>○ Acknowledges collective approach</li><li>○ Oversee and coordinate implementation, especially resourcing and capacity building</li><li>○ Actively communicate with each other</li><li>○ Share opportunities e.g. projects, funding</li></ul></li><li>• Need to move together (all hapū) – Me whakakotahi - we need to work together, grow together and support each other – united front</li><li>• What is the role of hapū and marae in implementing the Plan?</li><li>• What is the role of rangatahi and koeke?</li><li>• Do young people carry the same values that we have? Importance of internships</li><li>• Requires a Communications Strategy</li><li>• Effective Plan Implementation relies on active participation by all in the development of the Plan.</li></ul>
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## Appendix 3: Review of Iwi and Hapū Management Plans

The Iwi and Hapū Management Plans reviewed were those (1) developed since 2008 and (2) readily available on the Regional Council website:

- Ngāi Tamawhariua Hapū Management Plan 2015
- Ngāi Tapu Ngāi Tukairangi Hapū Management Plan 2014
- Te Mana Taiao O Ngāi Tamarāwaho Hapū Management Plan 2014
- Ngāi Te Ahi Hapu Management Plan 2013
- Ngāti Pūkenga Iwi ki Tauranga Trust Iwi Management Plan 2013
- Matakana Rangiwaia Hapū Management Plan 2012
- Ngati Kahu Hapu Environmental Management Plan 2011

The review looked at the area of interest and topics highlighted in each plan. There was a level of difficulty in this review as each plan was very different, in terms of topics and issues covered and plan style (e.g. whether objectives and policies were included). Areas of significance were also recorded, for mapping purposes (refer section 3.5).

## Ngāi Tamawhariua Hapū Management Plan 2015

Area of Interest, in relation to the Tauranga Harbour		From Tuapiro Point to Wainui South to the Kaimai Ranges
Identified Areas of Significance, in relation to the Tauranga Harbour		<ul style="list-style-type: none"> <li>Tuapiro Point, Kauri Point, Tutaetaka Island</li> <li>Significant Waterways: Te Rereatukahia River, Uretara River, Tauranga Harbour, North Beach, Owarau Springs, Wainui South River</li> </ul>
Consultation Protocols?		Principles of Consultation and Engagement. Also a detailed table to differentiate between initial & full consultation
Focus of Plan		Environmental; Social, Cultural and Economic
Topics of Significance (compared with topics in Te Awanui Tauranga Harbour IMP)	Pressures on Significant Cultural Sites	✓ (threats/challenges: farmers grazing stock/cattle on or near sites of significance and wahi tapu; Erosion on southern and eastern sides of Tutaetaka Island)
	Dredging	
	Reclamation	
	Traditional Place Names	
	Wetlands	
	Wastewater	✓ (threats/challenges: general pollution; contamination of kaimoana resources; resource consents that allow for pollution from wastewater, stormwater and sewerage discharge outlets; effluent from tourist campervans)
	Stormwater Discharges	
	Oxidation Ponds	
	Agricultural and Horticultural Run-off	
	Sedimentation	✓ (threats/challenges: over utilisation of land)
	Urban Growth	
	Industrial Development	
	Toxic Waste	
	Biosecurity – Ballast Water	✓ (threats/challenges: exotic plants and pest, including sea lettuce)
	Ski/Jet Ski Lanes	
	Commercial Tourism	
	Stock Access to Foreshore and Seabed	✓ (threats/challenges: fencing and riparian management plans)
	Spatial Allocation Consent	
	Moorings, Jetties and Marina Development	
	Infrastructure	✓ (threats/challenges: reticulation for marae and papakainga sites)
	Geothermal	
	Management of Fisheries	
Other topics		<ul style="list-style-type: none"> <li>Cultural: Our elders, Our children, Our adults (who are parents), Te Rereatukahia Marae</li> <li>Environment: Sites of significance/wahi tapu, Tauranga Harbour, Water, Infrastructure, Air</li> <li>Social: Hauora, Education, Recreation, Housing/Papakainga, Employment</li> <li>Economic: Local employment, trade training and employment</li> </ul>
Quote from Plan:		<p><i>"Tauranga moana is our tupuna and has sustained us for many generations.</i></p> <p><i>We want it to be clean, and for it to be in a position where it can once again sustain us as its people.</i></p> <p><i>We want to replenish and rejuvenate the kaimoana resources it once had.</i></p> <p><i>We want stronger relationships and agreements in place with all stakeholders vested in the harbour.</i></p> <p><i>We want shared responsibilities in maintaining and caring for the harbour, as its Kaitiaki."</i></p>

## Ngai Tapu Ngai Tukairangi Hapu Management Plan 2014

Area of Interest, in relation to the Tauranga Harbour		From Mauao to Arataki / Matapihi, inland to Gate Pa / Barks Corner and west to Matua / Otumoetai
Identified Areas of Significance, in relation to the Tauranga Harbour		<ul style="list-style-type: none"> <li>• Urupa – Omanu, Otumoko, Te Tii and Okahu</li> <li>• Specific sites identified in Section 7.1</li> </ul>
Consultation Protocols?		Chapter 9
Focus of Plan		Primarily Environmental – Te Whenua, Te Moana, Te Wai Māori and Te Rangi
Topics of Significance (compared with topics in Te Awanui Tauranga Harbour IMP)	Pressures on Significant Cultural Sites	✓ (erosion at Omanu, Otumoko and Te Tii; Earthworks)
	Dredging	✓
	Reclamation	✓
	Traditional Place Names	
	Wetlands	✓
	Wastewater	✓
	Stormwater Discharges	✓
	Oxidation Ponds	
	Agricultural and Horticultural Run-off	✓
	Sedimentation	✓
	Urban Growth	
	Industrial Development	
	Toxic Waste	
	Biosecurity – Ballast Water	
	Ski/Jet Ski Lanes	
	Commercial Tourism	
	Stock Access to Foreshore and Seabed	✓
	Spatial Allocation Consent	
	Moorings, Jetties and Marina Development	
	Infrastructure	
	Geothermal	
	Management of Fisheries	
<b>Other topics</b> <ul style="list-style-type: none"> <li>• Te Whenua: Housing, Urupa, Horticulture, Agriculture, Earthworks, Erosion, Transmission Lines, Traffic, Non-Māori Land Use, Landfill</li> <li>• Te Moana: Kaimoana, Mangroves and Sedimentation, Wastewater/sewage, Influx of swans, Rena, Harbour dredging, Reclamation of foreshore/seabed</li> <li>• Te Wai Māori – Freshwater Resources, Puna Wai, Stormwater discharges, Water reticulation at Matapihi</li> <li>• Te Rangi – Noise, chemical and aesthetic pollution</li> </ul>		
<b>Quote from Plan</b> <p><i>"Ko te moana ehara rawa i te wai kau, no Tangaroa kei tenei marae, he maha ona hua i ora ai nga manu o te rangi, te iwi ki te whenua."</i></p> <p><i>"The sea is not only water, it is the marae of Tangaroa, it yields life for many things, the birds in the sky, the people on the land."</i></p>		

## Te Mana Taiao O Ngāi Tamarāwaho Hapū Management Plan 2014

Area of Interest, in relation to the Tauranga Harbour		Tauranga/Te Papa peninsula; Matua/Otumoetai/Judea; Waikareao Estuary and the wider harbour of Te Awanui; Karewa and Tuhua (Mayor) Islands
Identified Areas of Significance, in relation to the Tauranga Harbour		<ul style="list-style-type: none"> <li>Kopurererua Stream, Waikareao Estuary, Tauranga Harbour, Moana a Toi and Karewa Island</li> <li>Specific sites identified in Appendix 2</li> </ul>
Consultation Protocols?		Engagement expectations as well as Treaty principles, Relationship principles and Representation
Focus of Plan		Environmental and Resource Management focus
Topics of Significance (compared with topics in Te Awanui Tauranga Harbour IMP)	Pressures on Significant Cultural Sites	✓ (consultation for a proposal on any land that is culturally significant)
	Dredging	-
	Reclamation	-
	Traditional Place Names	-
	Wetlands	-
	Wastewater	✓ (unauthorised discharges)
	Stormwater Discharges	✓ (unauthorised discharges)
	Oxidation Ponds	-
	Agricultural and Horticultural Run-off	-
	Sedimentation	✓ (sediment controls for earthworks)
	Urban Growth	-
	Industrial Development	-
	Toxic Waste	-
	Biosecurity – Ballast Water	-
	Ski/Jet Ski Lanes	-
	Commercial Tourism	-
	Stock Access to Foreshore and Seabed	-
	Spatial Allocation Consent	-
	Moorings, Jetties and Marina Development	-
	Infrastructure	-
	Geothermal	-
	Management of Fisheries	-
Other topics		<ul style="list-style-type: none"> <li>Consultation for air discharges, discharges to land, earthworks and any proposal relating to / affecting waterways</li> <li>Infrastructure and public spaces</li> <li>SmartGrowth &amp; impact on Significant Maori Areas</li> <li>Social and Economic Aspirations</li> </ul>
Summary		Environmentally focused plan. Use of statements of position and consultation expectations rather than objectives and policies. Includes an action table regarding specific projects e.g. Gate Pa Reserve Enhancement Project

## Ngai Te Ahi Hapu Management Plan 2013

Area of Interest, in relation to the Tauranga Harbour		Tauranga Central to Mauao to the western side of Rangataua Estuary
Identified Areas of Significance, in relation to the Tauranga Harbour		Refer to Appendices <ul style="list-style-type: none"> <li>Waimapu and Waiohohi Rivers and its tributaries</li> </ul>
Consultation Protocols?		Principles of Consultation and Engagement. Also a detailed table to differentiate between initial & full consultation
Focus of Plan		Environmental; Social, Cultural and Economic
Topics of Significance (compared with topics in Te Awanui Tauranga Harbour IMP)	Pressures on Significant Cultural Sites	✓ (loss of significant sites, fisheries and landscapes to urban development)
	Dredging	
	Reclamation	
	Traditional Place Names	
	Wetlands	
	Wastewater	
	Stormwater Discharges	
	Oxidation Ponds	
	Agricultural and Horticultural Run-off	✓ (causing depletion of kai)
	Sedimentation	✓ (causing depletion of kai)
	Urban Growth	✓ (loss of significant sites, fisheries and landscapes to urban development)
	Industrial Development	
	Toxic Waste	
	Biosecurity – Ballast Water	✓ (general biosecurity)
	Ski/Jet Ski Lanes	
	Commercial Tourism	
	Stock Access to Foreshore and Seabed	
	Spatial Allocation Consent	
	Moorings, Jetties and Marina Development	
	Infrastructure	
	Geothermal	
	Management of Fisheries	✓ (aspirations for a Mātaitai Reserve)
<b>Other topics</b> <ul style="list-style-type: none"> <li>Environmental: land use and management; Resources; Indigenous Native Bush and Flora and Fauna; Water; Coastal Environment; Biodiversity; Biosecurity; Air; Wahi Tapu and Urupa</li> <li>Social: Family health and wellbeing; Education and employment; Housing / Papakainga</li> <li>Cultural: Capacity and capability; Taonga tuku iho – tikanga, kawa, reo; Marae growth and development</li> <li>Economic: Financial growth and sustainability; Business opportunities and investments; Employment, training; Housing</li> </ul>		
<b>Summary</b> Four wellbeing plan including a detailed action plan		

## Ngati Pukenga Iwi ki Tauranga Trust Iwi Management Plan 2013

Area of Interest, in relation to the Tauranga Harbour		Rangataua Harbour, Welcome Bay, but includes wider extent (from Katikati to Wairakei)
Identified Areas of Significance, in relation to the Tauranga Harbour		<ul style="list-style-type: none"> <li>• Urupa Otukopiri</li> <li>• Te Tahuna o Rangataua (Estuary)</li> </ul>
Consultation Protocols?		Consultation principles and policies. Also a detailed table to differentiate between initial & full consultation
Focus of Plan		Environmental (Land, Water, Air); Social, Cultural and Economic
Topics of Significance (compared with topics in Te Awanui Tauranga Harbour IMP)	Pressures on Significant Cultural Sites	✓ (wahi tapu, pa sites, urupa, crematorium)
	Dredging	-
	Reclamation	-
	Traditional Place Names	-
	Wetlands	-
	Wastewater	✓ (pollution from discharges & leakage)
	Stormwater Discharges	✓ (pollution from discharges)
	Oxidation Ponds	-
	Agricultural and Horticultural Run-off	✓ (pollution & erosion caused by run off)
	Sedimentation	✓ (water pollution from silting)
	Urban Growth	-
	Industrial Development	✓ (industrial / commercial, timber mills, domestic dumping)
	Toxic Waste	-
	Biosecurity – Ballast Water	-
	Ski/Jet Ski Lanes	✓ (erosion from recreational activities)
	Commercial Tourism	✓ (erosion from recreational activities)
	Stock Access to Foreshore and Seabed	-
	Spatial Allocation Consent	-
	Moorings, Jetties and Marina Development	-
	Infrastructure	-
	Geothermal	✓ (geothermal activities & water pollution from discharges)
	Management of Fisheries	✓ (kaimoana, taonga species)
<b>Other topics</b> <ul style="list-style-type: none"> <li>• Environmental: Land Erosion, Land pollution, Land use, Pest control, Mining / Quarrying, Air pollution, Transmission towers, Wind – use of turbines for energy sources, Water abstraction, Mangroves, Marine farming in harbour</li> <li>• Cultural Heritage: Marae developments, Intellectual Property (customary practices), Fisheries Forum, Te Awa o Waitao &amp; Te Tahuna o Rangataua</li> <li>• Social: Housing, Hauora / health, Employment, Education, Communications</li> <li>• Economic: Business / Commercial, Partnerships, Education</li> </ul>		
<b>Summary</b> <i>Four wellbeing plan. Policy sections are brief, broad and focus on consultation and consent conditions. Issues are clustered.</i>		



## Matakana Rangiwaewa Hapu Management Plan 2012

Area of Interest, in relation to the Tauranga Harbour		Matakana Island and Rangiwaewa Island
Identified Areas of Significance, in relation to the Tauranga Harbour		Refer to Appendices – includes a map of traditional place names
Consultation Protocols?		Consultation principles and policies. Also a detailed table to differentiate between initial & full consultation
Focus of Plan		Environmental Focus
Topics of Significance (compared with topics in Te Awanui Tauranga Harbour IMP)	Pressures on Significant Cultural Sites	-
	Dredging	✓
	Reclamation	-
	Traditional Place Names	-
	Wetlands	✓ (drainage of wetlands)
	Wastewater	✓
	Stormwater Discharges	✓
	Oxidation Ponds	-
	Agricultural and Horticultural Run-off	✓
	Sedimentation	✓
	Urban Growth	-
	Industrial Development	-
	Toxic Waste	-
	Biosecurity – Ballast Water	-
	Ski/Jet Ski Lanes	✓
	Commercial Tourism	-
	Stock Access to Foreshore and Seabed	-
	Spatial Allocation Consent	-
	Moorings, Jetties and Marina Development	-
	Infrastructure	✓
	Geothermal	-
	Management of Fisheries	-
<b>Other topics</b> <ul style="list-style-type: none"> <li>• Environmental - Indigenous Biodiversity Threats: Eutrophication, Unsustainable land practices, Fire, Climate Change</li> <li>• Environmental - Threats from human activity: rubbish disposal, effluent disposal, excessive chemical use (pesticides), historically contaminated sites, industrial pollution, stormwater runoff, siltation and sedimentation, light pollution, horse riders</li> <li>• Environmental - Threats from poorly constructed policies and planning documents relating to sewage, reserves, horse trekking, boat and ski lanes, dredging, shipping lanes, biosecurity</li> <li>• Also social and economic aspirations</li> </ul>		

## Ngāti Kahu Hapu Environmental Management Plan 2011

Area of Interest, in relation to the Tauranga Harbour		Appendix A
Identified Areas of Significance, in relation to the Tauranga Harbour		Wairoa River Refer to Papatuanuku Chapter
Consultation Protocols?		Chapter 4.9 Relationship building, consultation, principles for engagement
Focus of Plan		Environmental Focus
Topics of Significance (compared with topics in Te Awanui Tauranga Harbour IMP)	Pressures on Significant Cultural Sites	✓
	Dredging	-
	Reclamation	-
	Traditional Place Names	-
	Wetlands	✓
	Wastewater	✓
	Stormwater Discharges	✓
	Oxidation Ponds	-
	Agricultural and Horticultural Run-off	-
	Sedimentation	✓
	Urban Growth	✓
	Industrial Development	-
	Toxic Waste	-
	Biosecurity – Ballast Water	-
	Ski/Jet Ski Lanes	-
	Commercial Tourism	-
	Stock Access to Foreshore and Seabed	✓
	Spatial Allocation Consent	-
	Moorings, Jetties and Marina Development	✓
	Infrastructure	✓
	Geothermal	-
	Management of Fisheries	✓
Other topics		
<ul style="list-style-type: none"> <li>Kaitiakitanga; Ranginui (Irirangi, Climate Change); Papatuanuku; Wai; Te Awa Wairoa; Tangaroa raua ko Hinemoana; Ngāti Kahu Community, Village and environs; Economic Wellbeing; Tane Mahuta</li> </ul>		
Summary		
A mixed purpose plan (i.e. not just environmental) comprising objectives (nga wawata), policies (nga kaupapa) and actions (X)		